

Message Text

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TO USMISSION GENEVA PRIORITY

C O N F I D E N T I A L STATE 191457

FOL REPEAT STATE 191457 SENT ACTION NATO BELGRADE BUCHAREST
BUDAPEST MOSCOW PRAGUE SOFIA BERLIN WARSAW INFO ANKARA ATHENS
BONN BERN BRUSSELS COPENHAGEN DUBLIN EC BRUSSELS HELSINKI
LISBON LONDON LUXEMBOURG MADRID NICOSIA OSLO OTTAWA PARIS
REYKJAVIK ROME STOCKHOLM THE HAGUE VALLETTA
VIENNA USBERLIN AUG 13

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C O N F I D E N T I A L STATE 191457

E.O. 11652: GDS

TAGS: PFOR, CSCE

SUBJECT: CSCE: IMPLEMENTATION

1. WITH THE SIGNING OF THE CSCE FINAL ACT, THE DEPARTMENT
IS NOW TURNING ITS ATTENTION TO CSCE IMPLEMENTATION. US
POLICY, MOST RECENTLY CITED BY THE PRESIDENT AT THE
HELSINKI SUMMIT, IS THAT THE MAJOR TEST OF CSCE LIES IN
THE IMPLEMENTATION OF CONFERENCE RESULTS.

2. AS A FIRST STEP TOWARD ENSURING IMPLEMENTATION OF
CSCE RESULTS, WE ENVISAGE EARLY CONSULTATION WITH OUR
ALLIES AT NATO. WE ALSO FORESEE BILATERAL APPROACHES
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IN MOSCOW AND EASTERN EUROPEAN CAPITALS, CALLING

ATTENTION TO SPECIFIC PROVISIONS OF THE CSCE FINAL ACT IN RELATION TO LOCAL SITUATIONS. WE ALSO BELIEVE DETAILED MONITORING OF EASTERN IMPLEMENTATION IS REQUIRED, AND ANTICIPATE THAT THE RESULTS OF OUR MONITORING EFFORTS WILL FORM PART OF A NATO COMPILATION WHICH WILL BE USEFUL FOR BILATERAL DEMARCHES AND AS BACKGROUND FOR THE 1977 FOLLOW-UP MEETINGS IN BELGRADE. SPECIFIC MONITORING AND REPORTING REQUIREMENTS WILL BE ESTABLISHED FOLLOWING NATO CONSULTATIONS.

3. USNATO ACTION: YOU SHOULD CIRCULATE A LETTER TO SYG LUNS AND PERMREPS, AS SUGGESTED IN USNATO 4231, MAKING THE FOLLOWING POINTS:

A. A THEME CHARACTERIZING EACH OF THE PRESENTATIONS BY ALLIED HEADS OF GOVERNMENT AT THE CSCE SUMMIT IN HELSINKI WAS THAT THE TEST OF CSCE'S SUCCESS WILL LIE IN THE IMPLEMENTATION OF THE PROVISIONS OF THE FINAL ACT. THIS THEME NOW CONSTITUTES A MAJOR POLITICAL FACTOR IN EAST-WEST RELATIONS. MOREOVER, WESTERN PUBLIC OPINION HAS BEEN LED TO EXPECT PROMPT AND PERSISTENT EFFORTS TO ENSURE IMPLEMENTATION BY THE EAST.

B. ACCORDINGLY, WE BELIEVE THAT THE ALLIES SHOULD PROMPTLY UNDERTAKE DETAILED CONSULTATIONS WITH THE OBJECTIVE OF ORGANIZING THEMSELVES

-- TO COORDINATE EFFORTS TO ENCOURAGE IMPLEMENTATION OF CSCE PROVISIONS;

-- TO ASSEMBLE AND EXCHANGE INFORMATION ON IMPLEMENTATION FOR USE IN THIS EFFORT AND AS BACKGROUND FOR 1977 FOLLOW-UP MEETINGS.

C. IN OUR VIEW, NATO IS UNIQUELY QUALIFIED AS A FORUM IN WHICH TO UNDERTAKE BOTH EFFORTS AND TREATMENT OF CBM'S HAS SHOWN HOW EFFECTIVE NATO MECHANISM CAN BE. FIFTEEN OF THE CSCE PARTICIPANTS ARE MEMBERS OF THE ALLIANCE AND THEY SHARE A BROAD RANGE OF COMMON INTERESTS AND OBJECTIVES WITH RESPECT TO EAST-WEST RELATIONS.
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IN ADDITION, NATO'S INTERNATIONAL STAFF IS WELL QUALIFIED TO COMPILE THE KIND OF DETAILED INFORMATION ON IMPLEMENTATION WHICH WILL BE NECESSARY TO SUPPORT A LONG-TERM COORDINATED POLITICAL EFFORT ON THE PART OF THE ALLIES. FINALLY, NATO'S COMMITTEE STRUCTURE--THE NAC, SPC, POLADS AND ECONADS--CAN DEAL AT A POLICY AND AN EXPERT LEVEL WITH MANY OF THE PROVISIONS REQUIRING IMPLEMENTATION.

D. WE HOPE NAC CAN HOLD INITIAL DISCUSSION OF THIS PROBLEM AS EARLY AS POSSIBLE BUT NO LATER THAN EARLY SEPTEMBER.

4. FOR ACTION BY EMBASSY MOSCOW AND EMBASSIES IN EASTERN EUROPE: YOU SHOULD:

A. BEGIN TO COMPILE INFORMATION ON IMPLEMENTATION OF CSCE PROVISIONS, IN ANTICIPATION OF SPECIFIC REPORTING REQUIREMENTS WHICH WILL BE ESTABLISHED LATER.

B. REPORT ANY CASES WHERE CSCE RESULTS MAY BE RELEVANT TO SITUATIONS REQUIRING URGENT ACTION.

C. SUBMIT TO DEPARTMENT IN OUTLINE FORM A PRESENTATION WHICH COULD BE MADE TO HIGH-LEVEL MFA OFFICIALS RELATING CSCE RESULTS TO THE LOCAL SITUATION AND CALLING ATTENTION TO AREAS WHERE APPLICATION OF CSCE PROVISIONS COULD RESULT IN IMPROVEMENTS.

5. REPORTING ON CSCE IMPLEMENTATION SHOULD, AS A GENERAL RULE, BE REPEATED FOR INFO TO ALL POSTS WHICH ARE ACTION ADDRESSEES IN THIS CABLE. KISSINGER

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